# DESIGNATED LEGISLATIVE GRANT PROGRAM



## Grantee Handbook

## **Division of Community and Regional Affairs**

State of Alaska

Department of Commerce, Community, and Economic Development

Revised June 1, 2023

#### DISCLAIMER

Information provided in this handbook is intended to provide guidance to recipients of grants awarded under the Designated Legislative Grant Program (AS 37.05.315-317). It is in no way intended to be the sole source of determining what is allowed or disallowed when administering a grant.

Information included is provided in good faith to be consistent with appropriate statutes, rules, and court decisions.

Every effort has been made to offer the most current, correct, and clearly expressed information possible. Nevertheless, inadvertent errors or omissions in information may occur. Grantees are encouraged to contact Division of Community and Regional Affairs (DCRA) grant staff with questions or to receive clarification on information herein.

### INTRODUCTION

Dear Grantee,

Welcome to the Designated Legislative Program Grantee Handbook, a source of general guidance for grantees awarded funds under this program. The Designated Legislative Grant Program is administered by the Department of Commerce, Community, and Economic Development (DCCED), Division of Community and Regional Affairs (DCRA). DCRA's mission is to promote strong communities and healthy economies. To uphold this mission, DCRA grants administrators work closely with grant recipients to administer and disburse Designated Legislative funds. Your DCRA grants administrator is a valuable resource throughout the life of your Designated Legislative grant.

Please familiarize yourself with the information in this handbook and refer to it often when you have questions. If you are unable to find the answer to your question, included are the contact names and phone numbers for the regional DCRA offices. Though every effort has been made to make this handbook accurate and complete, the information provided is subject to change or correction. Please contact us if you have any questions, or if you have suggestions for how this handbook can be improved.

We look forward to assisting you with your grant and creating a successful partnership.

Sincerely,

Jen Harrington Grant Administration Manager

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#### CONTACT INFORMATION

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#### Fairbanks Office

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## PART I - WHAT IS THE DESIGNATED LEGISLATIVE GRANT PROGRAM?

#### **PROGRAM INFORMATION**

Communities and organizations seek funding from their state senators and representatives for identified capital projects. Appropriations are included in the Capital Bill by the legislature at their discretion, with final approval required by the governor. Under the governor's discretion, project funding may be reduced or vetoed entirely. These grants are for a variety of public purposes and designated by the legislature, hence the name "Designated Legislative Grants" to Municipalities, Named Recipients and Unincorporated Communities.

Projects funded under the Designated Legislative Grant Program have included:

- feasibility studies
- construction projects
- building improvements and upgrades
- design and engineering
- land acquisition
- equipment purchase, upgrades, or repairs
- and various other projects

#### **Grant Notification**

Upon approval of the Capital Budget Bill, grantees will be notified of their awards by their grants administrator. This notification generally occurs in June but is contingent upon when the Capital Bill is enacted.

#### Grant Term

Grant Agreements are generally written for a term of five years, usually beginning on July 1, and terminating five years later on June 30<sup>th</sup>. Occasionally, appropriations stipulate a different term date which will be reflected in the Grant Agreement. Please be aware that reimbursements cannot be made for expenditures prior to the effective start date of the Grant Agreement.

#### **Designated Legislative Grant Program Statutes**

The department manages the Designated Legislative Grant Program under the provisions of the Alaska Statutes (AS). The statutes that pertain to this program are listed below:

- <u>AS 37.05.315</u> Grants to Municipalities
- <u>AS 37.05.316</u> Grants to Named Recipients
- <u>AS 37.05.317</u> Grants to Unincorporated Communities
- AS 37.05.318 Further Regulations prohibited
- <u>AS 37.05.325</u> Definitions for AS 37.05.315–37.05.317
- <u>AS 37.25.020</u> Unexpended balances of appropriation for Capital Projects

Alaska Statutes are codified laws enacted by the legislature. The most current statutes can be found on the Alaska State Legislature website: <u>https://www.akleg.gov/basis/statutes.asp</u>

#### PART II - GETTING UNDER AGREEMENT

#### Preparing the Grant Agreement

To prepare a Grant Agreement, grantees will be asked to provide a scope of work for each project, which includes a brief project description, a proposed timeline, and a budget narrative. The scope of work should include a description of the tasks or activities that will be accomplished with the grant funding. Grantees are encouraged to refer back to the Total Project Snapshot (TPS), provided by the legislature and generated from CAPSIS to prepare their project description.

Grantees will be required to provide a current signatory authority form. Signatory authority for execution of the Grant Agreement and subsequent amendments is granted to the chief administrator. For grants appropriated to a municipality, the mayor is the chief administrator unless the municipality operates a managerial form of government; then the city manager/administrator acts as the chief administrator. For named recipients and unincorporated communities, the executive director or highest-ranking official will act as chief administrator.

The chief administrator may authorize other staff within the organization to sign grant related documents. A copy of this form is included in Part IX of this handbook.

#### **Executed Grant Agreement**

Once the grants administrator receives all necessary information, a Grant Agreement will be prepared for signature. The Grant Agreement must be signed by both the grantee and DCRA before it is considered fully executed. By signing the Grant Agreement, the grantee agrees to spend the funds for the purposes specified. If the grantee is a tribal entity, a resolution waiving sovereign immunity is required and included in the Grant Agreement. Throughout the life of the grant, Financial/Progress Reports will be required.

#### **Restriction on Use**

Under the provisions of <u>AS 37.05.321</u>, grant funds may not be used to influence legislative action which is defined as "promoting, advocating, supporting, modifying, opposing, or delaying or seeking to do the same with respect to any legislative action, but does not include the provision or use of information, statistics, studies, or analyses in written or oral form or format." Grant funds may not be used for the purposes of travel in connection with influencing legislative action.

#### **Implementing the Grant Project**

Once under agreement, the grantee may begin the project. It is important that all persons involved in the grant are fully aware of the grant requirements, terms, and conditions and are familiar with what is allowable and not allowable under the grant project. Designated Legislative grants are funded by state funds and as a recipient of state funds; an entity is responsible to ensure responsible spending and project management.

#### Closeout

Once the intended purpose of the grant project is complete and all grant requirements have been met, it is time to close out the Grant Agreement. After a project is complete, any unexpended funds will be returned to the state.

#### PART III - COMPONENTS OF THE GRANT AGREEMENT

#### Grant Agreement Cover Page

This page contains pertinent grant information as follows:

- Grantee –The grantee listed on the grant cover page is the official grant recipient and fully responsible for this grant.
- Grant Number This number is assigned by the department. Please reference this number on all grant forms, correspondence, and when seeking grant assistance. This number will remain the same throughout the life of the grant.
- Grant Title This is the exact title that was approved by the legislature. It is the official title of the grant project and cannot be changed.
- Grant Amount This is the amount that was appropriated by the legislature for this project.
- Grant Start Date and Lapse Date Only expenses occurring after the grant start date and before the lapse date are eligible for reimbursement.
- Attachments and Appendices The Grant Agreement includes attachments and appendices necessary to comply with grant requirements. It is important to become familiar with these documents.
- Signatures Grant Agreements require two signatures: The chief administrator of the grantee and the signature of the approving officer from DCRA.

#### Attachment A – Scope of Work

Attachment A includes the following elements:

- Project Description This is a narrative of the project objectives and purpose. The Grants Administrator utilizes information gathered from the grantee and the Total Project Snapshot (TPS), provided by the legislature, and generated from CAPSIS to prepare the project description. Grantees are responsible for reviewing the prepared narrative before signing the Grant Agreement. The chief administrators' signature on the Grant Agreement indicates agreement with this narrative.
- Project Budget This section includes the line-item budget, showing use of grant funds and the total project cost. Questions about the budget should be discussed with your Grants Administrator.
- Project Management This section outlines grantee management responsibilities including signatory authority and separate accounting requirements.
- Grant Reporting This section outlines grant reporting requirements.

#### Attachment B – Payment Method

Attachment B includes the following elements:

- Reimbursement Payment This section states grants are cost reimbursable. Grantees pay for allowable grant expenditures and seek reimbursement through the reporting process. If a grantee does not have the funds on hand to move forward with the grant project, an advance payment request may be submitted under certain conditions.
- Advance Payment Advance payments may be requested by the grantee under certain conditions if the cost reimbursement method significantly inhibits the grant project.

#### Attachment C – Standard Provisions

Your Grant Agreement with the department will include Standard Provisions. Some of the provisions are of particular importance and are identified below. Please refer to your Grant Agreement for all standard provisions.

#### Article 5. Access to Records.

"The Department and duly authorized officials of the State of Alaska shall have full access and the right to examine, excerpt, or transcribe any pertinent documents, papers, records, and books of the Grantee, and of persons or organizations with which the Grantee may contract, involving transactions related to the project and this Grant Agreement."

It is important the grantee maintains complete records on the project to provide to the department upon request. All grant files must be retained for at least six years from completion of the project. In addition, your Grants Administrator may schedule a visit to review project files, see the site, and take photographs for the grant file.

#### Article 6. Reports.

"The Grantee, at such times and in such forms as the Department may require, shall furnish the Department with such periodic reports as it may request pertaining to the activities undertaken pursuant to this Grant Agreement, including the final closeout report, the costs and obligations incurred in connection therewith, and any other matters covered by this Grant Agreement."

Upon signature of this Grant Agreement, the grantee agrees to furnish the required reports as requested under this grant.

#### Article 10. Program Income.

"Program income earned during the award period shall be retained by the Grantee and added to the funds committed to the award and used for the purpose and under the conditions applicable to the use of award funds."

#### Article 11. Amendments and Modifications.

"The Grantee or the Department may request an amendment or modification of this Grant Agreement. However, such amendment or modification shall not take effect until approved, in writing, by the Department and the Grantee."

If the grantee wishes to make changes to the project in any way, it is necessary to request approval in writing from your Grants Administrator.

#### Article 15. Obligations Regarding Third Party Relationships.

"None of the Work specified in this Grant Agreement shall be contracted by the Grantee without prior approval of the Department. No permission for subcontracting shall create, between the Department or the State of Alaska and the subcontractor, any contract, or any relationship.

The Grantee shall remain fully obligated under the provisions of this Grant Agreement notwithstanding its designation of any third party or parties of the undertaking of all or any part of the project described herein. Any subcontractor that is not the Grantee shall be required by the Grantee to comply with all the provisions of this Grant Agreement."

#### Article 21. Termination for Cause.

'If the Grantee fails to comply with the terms of this Grant Agreement, or fails to use the grant for only those purposes set forth herein, the Department may take the following actions:

- A. Suspension After notice in writing by certified mail to the Grantee, suspend the grant and withhold any further payment or prohibit the Grantee from incurring additional obligations of grant funds, pending corrective action by the Grantee or a decision to terminate. Response must be received within fifteen (15) days of receipt of the written notice.
- B. Termination Terminate the grant in whole or in part, at any time before the final grant payment is made. The Department shall promptly notify the Grantee in writing of its determination to terminate, the reason for such termination, and the effective date of the termination. Payments made to the Grantee or recoveries by the Department shall be in accordance with the legal rights and liabilities of the parties."

#### Article 30. Governing Law.

"This Grant Agreement is governed by the laws of the State of Alaska. The Grantee shall perform all aspects of this project in compliance with the appropriate laws and regulations. It is the responsibility of the Grantee to ensure that all permits required for the construction and operations of this project by the Federal, State, or Local governments have been obtained."

#### Article 32. Equal Employment Opportunity (EEO).

"The Grantee may not discriminate against any employee or applicant for employment because of race, religion, color, national origin, age, physical handicap, sex, marital status, changes in marital status, pregnancy, or parenthood. The Grantee shall post in a conspicuous place, available to employees and applicants for employment, a notice setting out the provisions of this paragraph.

The Grantee shall state, in all solicitations or advertisements for employees to work on state funded projects, that it is an equal opportunity employer (EEO) and that all qualified applicants will receive consideration for employment without regard to race, religion, color, national origin, age, physical handicap, sex, marital status, changes in marital status, pregnancy, or parenthood.

The Grantee shall include the provisions of this EEO article in every contract relating to this Grant Agreement and shall require the inclusion of these provisions in every agreement entered into by any of its contractors, so that those provisions will be binding upon each contractor or subcontractor."

#### Article 34. Public Purposes.

"The Grantee agrees that the project to which this Grant Agreement relates shall be dedicated to public purposes for its useful life. The benefits of the project shall be made available without regard to race, religion, color, national origin, age, physical handicap, sex, marital status, changes in marital status, pregnancy, or parenthood.

If the Grantee is a non-municipal entity and if monies appropriated under this grant constitute the sole or principal funding source for the acquisition of equipment or facilities, the Grantee agrees that in the event a municipal corporation is formed which possesses the power and jurisdiction to provide for such equipment or facilities, the Grantee shall offer, without compensation, to transfer ownership of such equipment or facilities to the municipal corporation.

If the Grantee is a non-profit corporation that dissolves, the assets and liabilities from the grant project are to be distributed according to statutory law, AS 10.20.290-10.20.452."

#### Article 35. Operation and Maintenance.

"Throughout the life of the project, the Grantee shall be responsible for the operation and maintenance of any facility, equipment, or other items acquired under this grant."

#### Appendix A – State Laws and Regulations and Permits

Grantees are responsible for all applicable state laws, regulations and permits; including but not limited to the following list, which most commonly affects Grantees:

- Municipality Public Facility Operations and Maintenance <u>AS 37.05.315(c)</u>
- Restriction on Use <u>AS 37.05.321</u>
- Hiring Preferences <u>AS 36.10</u>
- Historic Preservation <u>AS 41.35</u>
- Fire Protection <u>AS 18.70</u>
- Procurement Preference for State Agricultural and Fisheries Products <u>AS 29.71.040</u>
- Alaska Product Preferences <u>AS 36.15</u>
- Permits and Environmental Procedures

#### Statutes and Regulations specific to construction projects and public contracts:

- Prevailing Wages on Public Contracts <u>AS 36.05</u>
- Contractor Registration Required <u>AS 08.18.011</u>
- Certificate of Fitness for Plumbers and Electricians <u>AS 18.62.010</u> and <u>AS 08.52.020</u>
- Electrical Administrator <u>AS 08.40.090</u>
- Mechanical Administrator <u>AS 08.40.260</u>
- Asbestos Abatement <u>8 AAC 61.600</u>

#### PART IV - GRANT ADMINISTRATION

#### **RECORD KEEPING & REPORTING REQUIREMENTS**

It is important to develop an organized recordkeeping system. Keeping organized project management files is a vital component of grant administration. Each Grant Agreement should have its own file with the title and grant number clearly labeled. More information about grant file management is included in Part VI of this handbook.

The grantee must establish and maintain separate accounting for the use of grant funds. The use of grant funds in any manner contrary to the terms and conditions of this Grant Agreement may result in the subsequent revocation of the grant and any balance of funds under the grant.

The grantee shall submit a Financial/Progress Report each month or quarter as approved during the life of the Grant Agreement. Report forms are due 30 days after the end of the month or quarter being reported. The report must be certified by an authorized signer and scanned or mailed to the grants administrator for processing.

Reporting requirements are stipulated within each Grant Agreement. A grantee will identify their preferred method of reporting on the Signatory Authority form. The grants administrator assigned may require monthly reporting from a grantee if determined necessary. A sample of the financial reporting form, including instructions, is included in Part IX of this handbook and may be downloaded from our website at:

http://www.commerce.alaska.gov/web/dcra/GrantsSection/DLGrants.aspx.

It is required that the grantee submit a report each reporting period, regardless of whether or not funds have been expended during the reporting period. Grantees must also include a transaction detail report covering all grant expenditures for the reporting period.

The progress report section must be completed on each report submitted. This section should describe activity that supports the expenditures during the period. If no activity has taken place, provide an explanation.

The grantee must keep records of all expenditures related to the grant project and make these available to your grants administrator upon request. Records should include all invoices and bills along with proof of payment (copies of checks); copies of payroll records including signed timesheets, payroll checks, and fringe benefit costs.

Supporting documentation is not required with your Financial/Progress Reports unless requested by your grants administrator.

#### ALLOWABLE PROGRAM COSTS

Any costs identified in the Grant Agreement scope of work are generally allowable and can be submitted for reimbursement. Any questions regarding allowable expenditures under the grant should be discussed with your Grants Administrator prior to purchase. Disallowed expenditures will not be reimbursed with grant funds.

#### Travel

Travel and per diem expenses will be allowed in accordance with the grantees' written travel policy. Grantees that do not have a written policy for per diem should follow the established policy of the State of Alaska. Grant funds will pay for transportation costs by the most direct route and efficient means. The grants administrator must approve in advance the use of business or first-class accommodation. Approval is subject to the determination that tourist-class accommodation is not available or would cause a greater cost. The grantee will anticipate travel sufficiently in advance to procure discounted rates whenever expected and possible. Grant funds may pay for ground transportation that is necessary to fulfill the grant project related objectives, such as car rental, taxis, or buses. Grant funds may pay for lodging costs. Additional hotel room expenses, such as telephone charges, will only be allowed if demonstrated to be related to the grant project. Grant funds may pay per diem, no expense gratuity, alcohol, or miscellaneous incidentals.

Requests for reimbursement for travel costs must include at a minimum, the dates and times of travel, the traveler's name, the destination(s), and the purpose of travel to each destination.

#### ALLOWABLE ADMINISTRATIVE COSTS

Allowable administrative costs are those costs necessary to administer the grant project. Administration costs may not exceed 10 percent of the total award and no more than 5 percent for equipment purchases. In order to be reimbursed for administrative costs the grantee must request an administrative line item in the proposed budget. The grantee is also required to report administration in the provided budget line item on the Financial/Progress Report form.

If a grantee chooses to utilize administrative costs, below are some examples of allowable expenditures. In some circumstances, these may be considered direct project costs. Contact your grants administrator with any questions.

#### Advertising

Advertising for recruitment of personnel, procurement of goods and services, and any other grant specific purposes are allowed.

#### Audits

Preparation of a state single audit is allowable if the audit is performed in accordance with <u>2 AAC</u> <u>45.010</u> Audit Requirements. Only the prorated cost for auditing this grant program is allowed. See Attachment C, Article 38 of the Grant Agreement.

#### Insurance

Insurance costs related to the project are allowable. See Attachment C, Article 26 of the Grant Agreement.

#### Materials & Supplies

Materials and supplies are allowable if necessary for administration of the grant such as office supplies, freight, and rental or purchase of equipment.

#### Office Costs

Prorated costs for services such as telephone, fax, postage, internet, and utility costs are allowable.

#### **Professional Services**

Administrative services performed under contracts or agreements, including general legal services, accounting services, and audit services are allowable.

#### Rental Costs

Rental costs for office space and equipment are allowable to the extent that the rates are reasonable.

#### Staff Salaries & Fringe Benefits

Salaries and benefits for employees or other compensation reported on 1099's by individuals involved with the administration of the grant are allowed. These costs must be based on Generally Accepted Accounting Principles (GAAP).

#### Training

The cost of training may be allowable. Please contact the grants administrator for more information.

#### **PAYMENT METHOD**

#### Cost Reimbursable

Designated Legislative grants are cost reimbursable. Grantees pay for expenditures out of funds on hand and then request reimbursement when submitting monthly or quarterly Financial/Progress Reports. Once your grants administrator receives a complete report and approves it for payment, it is forwarded on for payment processing. Upon receipt of the approved Financial/Progress Report, payments are required to be issued to the grantee within 30 days.

#### **Electronic Funds Transfer and Payment Inquiry**

Grantees may qualify for direct deposit of their reimbursement payments if their banking institution participates in the State Electronic Data Interchange (EDI) system. If you are not currently enrolled in the EDI system, then it is necessary to complete the Electronic Payment Agreement Form: http://doa.alaska.gov/dof/forms/resource/EDI\_agreement.pdf

Any payments issued by the State the Alaska will be deposited into the established account. This form is available in Part IX of this handbook or online at: <u>http://doa.alaska.gov/dof/vendor.html</u>

Once enrolled this website also provides the option to inquire about payments made from the State of Alaska to your established account.

#### Advances

The department may advance to the grantee an amount not to exceed a projected 30-day cash need or 20 percent of the grant amount, whichever is less. Before the department will issue an advance, the grantee must be current in submission of financial/progress reports and submit a Request for Advance Payment form. The request must include:

- (1) written justification for the advance,
- (2) documentation of costs associated with the advance, and
- (3) a brief narrative on how the advance will be used.

The Request for Advance Payment form can be found in Part IX of this handbook. Advances must be recovered with the next financial reimbursement request. If the grantee is unable to recover the full advance amount on the next financial report the grantee may be required to return the advance balance. Please contact your grants administrator regarding any requests over 20 percent of the award.

#### **CORRECTIVE ACTIONS AND SANCTION**

By signing the Grant Agreement and Financial/Progress Reports, grantees are certifying grant funds have been used only for the purposes specified in the agreement and identified in the appropriation. This certification is the grantees' pledge of compliance with all provisions of the agreement and appropriate governing laws and regulations of the State of Alaska. Grants administrators are available to provide technical assistance or provide clarification of any of the provisions of the Grant Agreement.

While most often grantees are able to administer their projects in complete compliance as they utilize the technical assistance available to them through their grants administrator, occasionally problems arise, and a grantee may experience challenges that result in the identification of issues that call for a corrective action or sanction. In that instance, your grants administrator will contact you in writing to inform you of the deficiency and assist you in resolving the problem as quickly as possible.

The department may take one or more of the following actions, as appropriate in the circumstances:

#### 1) Withholding payment to enforce grant requirements.

This is a temporary measure pending corrective action by the grantee. Payments will be released upon compliance.

This action may occur if the grants administrator identifies grant funds have been used to pay for disallowed expenditures, or another state agency has contacted the department with information that other grant requirements are not being met; for example, the provision requiring payment of Current Prevailing Wage Rates (Article 34).

#### 2) Grant Suspension for Cause.

This is a temporary measure pending either correction action by the grantee or a decision by the department to initiate grant termination or other legal sanctions.

During the suspension of a grant, the grantee is prohibited from encumbering grant funds or incurring additional obligations of grant funds. Grantees have 15 days from receipt of written notice of suspension to provide a response.

#### 3) Grant Termination for Cause.

The department may terminate a grant for cause if a grantee fails to comply with the terms and conditions of the grant or to remedy a situation under suspension.

"Cause" means a material violation of the grant terms and conditions, or the requirements and standards set forth in federal or state regulations.

Termination cancels the remaining portion of the project.

#### AUDIT REQUIREMENTS

Grantees must comply with the audit requirements established by 02 AAC 45.010, set forth in Attachment C, Article 41 of the Grant Agreement.

#### SINGLE AUDIT

A single audit is the most common type of audit completed for communities that receive state or federal funds. Another name for a single audit is a financial and compliance audit. The auditors examine the financial statements and accounting records of the city, community, or other group, as well as assess their compliance with laws, regulations, policies, and Grant Agreements. Certified Public Accountants (CPA) usually conduct audits completed to meet state requirements.

An entity that expends \$750,000 or more in state financial assistance during their established fiscal year is required to have a state single audit completed for that year. "Entity" does not include the University of Alaska or any other state agencies.

State financial assistance includes state grants, contracts, provider agreements, and cooperative agreements. This also includes all forms of state financial assistance provided through an entity to a third party. According to, <u>2 AAC 45.080</u>. Exemptions from financial assistance:

- (a) For the purpose of this chapter, "financial assistance" does not include the following:
- (1) public assistance provided under <u>AS 47;</u>
- (2) goods or services purchased for the direct administration or operation of state government;
- (3) moneys advanced to an entity under one or more state loan programs;
- (4) power cost equalization payments made to an electric cooperative on behalf of its customers;
- (5) scholarships, loans, or other tuition aid provided to students, but paid to an education institution on their behalf.
- (b) In addition to the exemption set out in (a) of this section, for a third party, "financial assistance" does not include goods purchased from the third party for direct administration or operation of the entity that received financial assistance.

#### Audit Reports

The Division of Finance is the state coordinating agency for federal and state Single Audits. The single audit coordinator is responsible for ensuring grantees submit required single audits, reviewing the audit reports and distributing them to the appropriate agencies. In most cases, the final audit report must be submitted to the Division of Finance within nine months after the end of the audit period (the entity's fiscal year). Audit questions should be directed to the single audit coordinator at (907) 465-4666.

Submit Audit Reports to:

State of Alaska Department of Administration Division of Finance Attn: Single Audit Coordinator P.O. Box 110204 Juneau, AK 99811-0204

#### Audit Findings

If the finding(s) are significant or if there are questioned costs, a grants administrator will contact the grantee to discuss the findings and the planned corrective action. Based upon the consultation with the grantee and the grants administrator, a memo or determination letter will be sent to the grantee indicating the department has determined whether the grantee's response to the finding was: acceptable or unacceptable. If there are questioned costs, the determination letter will indicate whether the costs are allowable, or a refund is due to the State of Alaska.

#### PART V – PROJECT MANAGEMENT

#### PROCUREMENT

Procurement is the effective acquisition of goods and services. It is important that the goods and/or services procured are appropriate and purchased at the lowest possible price to meet the needs of the grantee in terms of quality and quantity, time, and location. Grantees must follow fair and equitable procurement standards in the acquisition of all services, supplies, and materials and keep clear records of any bid process undertaken.

All grantees should have a written procurement policy. Grantees that do not have their own written procedures must follow the State Procurement Code (AS 36.30) (https://doa.alaska.gov/dof/manuals/aam/resource/81.pdf) or adopt a procurement policy from another legal entity.

Included in the Appendix of this handbook is Recommended Purchasing Guidelines.

If the grantee is a city, borough, school district, the University of Alaska, or a political subdivision they may be eligible to utilize the State of Alaska's cooperative contracts (AS 36.30.700).

Listed below is a sample of items available for purchase:

- Computers and peripherals
- Copiers
- Office Supplies
- Fuel
- Software
- Paper

When procuring a contractor, verify they have a certificate of registration as a contractor by searching professional licenses for construction contractors, architects, engineers, and land surveyors at: <u>https://www.commerce.alaska.gov/web/cbpl/</u>

Verify that the contractor is eligible (i.e., not debarred) to participate in state programs. The State of Alaska maintains a list of entities debarred from bidding or working on public construction projects within Alaska. That list can be accessed online at: <u>http://www.labor.state.ak.us/lss/debarments.htm</u>

Print the screen that verifies the contractor is not on the debarment and suspension list and place it in your grant file, in addition to sending a copy to your grants administrator.

#### **CONTRACTS AND SUBCONTRACTS**

If a project requires any type of contract, the grantee remains fully obligated under the provisions of the Grant Agreement. Both the grantee and contractor are required to follow their own procurement standards. The grantee shall ensure that the contractor meets all legal requirements to work in the State of Alaska.

- Article 2 Indemnification
- Article 24 Ownership of Project/Capital Facilities
- Article 25 Site Control
- Article 26 Insurance
- Article 32 Operation and Maintenance

#### LABOR STANDARDS

There are only two ways labor can be performed and paid under Designated Legislative Grant. These are **Force Account Labor** or **Contracted Labor**.

#### Force Account

In a force account project, workers are hired directly by the grantee as public employees. In some instances, local governments, political subdivisions, and non-profit groups may use force accounting on projects built with state funds. The grantee bears the final responsibility for hiring and firing employees, setting wages (the wages must reflect the prevailing wage for that type of work for the area), paying wages, and making appropriate payroll deductions, purchasing materials, and all aspects of construction. Using the force account method is usually less expensive. However, force accounting is not necessarily the best approach for every grantee or for every project. Force account projects require the grantee to have significant administrative abilities.

Two questions to consider before using force accounting on a construction project.

- 1) Is your organization capable of handling the technical aspects and labor requirements of the project?
- 2) Does your organization have the commitment to provide the labor force, training programs, and support necessary to successfully complete a force account project?

One of the major benefits of force accounting is the opportunity to employ and train local residents. A grantee should evaluate the size and talents of the resident labor force to determine if qualified employees are available for hire.

The grantee must keep detailed financial records if utilizing force account labor on a project. Information must be maintained regarding each employee, position (job description, hours, and wage rate), as well as standard payroll records (approved timesheets for each employee, hours worked, tax and fringe benefit computation, evidence of payment, etc.).

#### CONTRACTED LABOR AND CURRENT PREVAILING RATE OF PAY

Construction, alteration, and repair work that exceeds \$25,000 on public facilities is subject to Alaska's Little Davis-Bacon Act (LDBA) requirements in AS Title 36.05. These laws establish minimum wage and associated requirements for labor on public construction contracts awarded for the State of Alaska or a political subdivision of the State. Nonprofit corporations who are recipients of state grant money and use the funds for public construction must contact the Alaska Department of Labor and Workforce Development (DOLWD) for a formal written determination if there is any question about coverage. Please provide a copy of the determination to your Grants Administrator. Contractors hired by the grant recipient must be aware that they must comply with Little Davis-Bacon Act and Alaska resident hire requirements through formal notice in bid documents or other documents and notification processes. The wages rates are published in pamphlet #600, *Laborers'& Mechanics' Minimum* Rates of Pay provided by the DOLWD Wage and Hour Administration Offices. It is also available online at: http://labor.alaska.gov/lss/pamp600.htm.

Grantees must contact the nearest regional Wage and Hour Administration office to ensure compliance with Title 36 and submit the required *Notice of Award* through My Alaska (LSSOnline Filing Services) and to ensure they are using the correct issue of pamphlet #600 for their contract. (See end of section for contact information).

If the contractor uses contracted labor, the contractor will be doing most of the paperwork. It is the responsibility of the contractor to pay and submit copies of certified payroll to the DOLWD Wage and Hour Administration and the responsibility of the grantee to ensure compliance.

DOLWD Wage and Hour Administration has published an informational resource with answers to <u>Frequently Asked Questions</u> regarding Public Construction and the applicability and requirements of AS Title 36. Available at: <u>http://labor.alaska.gov/lss/forms/T36\_FAQ.pdf</u>

#### Volunteers

On occasion, nonprofit Grantees may utilize volunteer labor when the project is related only to the organization's nonprofit activities. "Nonprofit activities" in this context means activities for which the nonprofit organization does not incur a liability for unrelated business income tax under 26 U.S.C. 513 as amended.

Grantees are encouraged to contact the Alaska Department of Labor and Workforce Development's Wage and Hour Administration for information on the use of volunteer labor on state-funded projects.

State of Alaska Department of Labor and Workforce Development www.labor.state.ak.us/offices/wh-of.htm

Anchorage Office	Fairbanks Office	Juneau Office
(907)269-4900	(907)451-2886	(907)465-4842
statewide.wagehour@alaska.gov	statewide.wagehour@alaska.gov	statewide.wagehour@alaska.gov

#### **INSURANCE**

The grantee may not start work on a project until insurance required to protect project workers, the general public, and your own interests has been obtained. A Certificate of Insurance may be required prior to release of grant funds.

Insurance can be purchased from a number of different agencies. Listed below are the types of insurance that is required, depending upon the grantee's needs:

• Workers' Compensation Insurance

The Alaska Workers' Compensation Act as governed by State law (AS 23.30) requires each employer having one or more employees in Alaska to obtain workers' compensation insurance, unless the employer has been approved as a self-insurer. The cost of a workers'

compensation policy (the premium) is based upon the employer's payroll, type of business risk (classification assignment), and the employer's loss history.

• General Liability

The grantee is responsible for obtaining any necessary liability coverage to protect itself and its workers from claims due to accidents.

• Vehicle Liability

State law (AS 21.89) requires that all vehicle owners must maintain at least a minimum of insurance coverage against loss from damages arising out of the ownership or use of a vehicle.

• Professional Liability Insurance (optional)

The grantee should consider requiring contractors (including architects, engineers, etc.) to obtain this insurance to cover any negligent acts of the contractor, subcontractor, or anyone directly or indirectly employed by them. This coverage provides extra protection for the grantee.

#### • Builder's Risk Insurance (optional)

The grantee should consider fire, theft, vandalism, and other kinds of insurance coverage for either the whole project or some part of the project.

• Hazard Insurance (optional)

The grantee should consider acquiring insurance coverage for unusual events such as windstorms, flooding, or earthquakes.

#### POTENTIAL PROJECT PERMIT REQUIREMENTS

Public building projects require permits. A few permits may come from the local government, but most come from state or federal agencies.

Generally, two types of permits are required; building and operating. Building permits must be acquired first since construction cannot begin without one. It is suggested to begin obtaining operating permits in time to occupy a building when construction is completed. Other permits you may need to obtain include:

- Building permit
- Conditional use permit
- Variance
- Excavation permit
- Flood hazard development permit

**Grantees are required to obtain all necessary permits required by law for applicable projects.** The Alaska Department of Environmental Conservation (ADEC) regulates all activities in Alaska that might pollute the air, water, or soil. There are dozens of ADEC permits related to constructing and operating public buildings. If unsure what ADEC permits are required, you can fill out a questionnaire on their website: <u>http://dec.alaska.gov/</u>or contact the ADEC office closest to you for assistance:

#### State of Alaska Department of Environmental Conservation

Northern Regional Office	Southcentral Regional Office	Southeast Regional Office
610 University Avenue	555 Cordova Street	P.O. Box 111800
Fairbanks, AK 99709	Anchorage, AK 99501	Juneau, AK 99811
(907)451-2120	(907)269-7501	(907)465-5270

The following list provides the names, addresses, and telephone numbers for various permitting agencies with the State. This list is not intended to be all-inclusive.

Type of Permit, Approvals, Etc.	Description	Regulatory Agency
School Construction	Authority of the Department of Education for review of construction documents for educational facilities.	Department of Education & Early Development P.O. Box 110500 Juneau, AK 99811-0050 (907)465-2800 http://education.alaska.gov/
Solid Waste Disposal Permit	Permit needed for disposal of solid waste or hazardous material	Department of Environmental Conservation P.O. Box 111800
Water Discharge Permit Plan Review and Approval of Sewerage or Sewage Treatment Works	Permit needed for the disposal of wastewater on land or in waters.	Juneau, AK 99811-1800 (907)465-5285 or
Plan Review and Approval of Public Water Systems	Plans for the construction, installation, modification, or operation of a public water supply system must be approved	555 Cordova Anchorage, AK 99501 (907)269-7501
Storage Tank Program	prior to construction.	or 610 University Avenue Fairbanks, AK 99709
Food Safety & Sanitation Program Plan Review and Health Inspections of Public Establishments	Pre-operation inspection is required to ensure compliance with health and sanitation standards for food service establishments, schools, day-care and pre-elementary schools, hotels and motels, swimming pools and bathing areas, and public toilets.	(907)451-2120 http://dec.alaska.gov
Anadromous (Salmon Spawning) Fish Protection Permit	Approval for any work in or near anadromous rivers, lakes, or streams.	<b>Department of Fish and Game</b> Division of Habitat P.O. Box 115526
Critical Habitat Area Permit State Game Refuge Permit	Approval for any work or development in a critical habitat area.	Juneau, AK 99811-5526 (907)465-4105
	Permit needed if proposing work or development within a designated state refuge or game sanctuary.	(or contact local office in Palmer, Anchorage, Fairbanks, Craig, Petersburg, or Soldotna) <u>http://www.adfg.alaska.gov</u>
Hospital and Health Facility Construction	Authority of the Department of Health & Social Services for licensing and establishing standards for the construction of hospital and health facilities.	Department of Health & Social Services Health Facilities Licensing and Certification 4501 Business Park Blvd, Suite 24 Building L Anchorage, AK 99503 (907)334-2483 http://dhss.alaska.gov/dhcs/Pages/hflc
Unemployment Insurance	Individuals, companies, and organizations that have one or more workers in covered employment for any part of a day must register with the Department.	Department of Labor & Workforce Development Employment Security Division P.O. Box 115509 Juneau, AK 99811-5509 (907)465-2757 http://labor.alaska.gov/estax/
Workers' Compensation Insurance	Any employer with one or more employees working within the state must buy a workers' compensation insurance policy and submit proof of insurance to the Department.	Department of Labor & Workforce Development Division of Workers' Compensation P.O. Box 115512 Juneau, AK 99811-5512 (907)465-2790 http://labor.alaska.gov/wc/

Type of Permit, Approvals, Etc.	Description	Regulatory Agency
Certification of Fitness – Electrical and Plumbing Certification of Pressure Vessels	Certifies the competency of electricians and plumbers. To ensure that boiler and pressure vessels and elevator constructions, installation and operation conform to regulations.	Department of Labor & Workforce Development Mechanical Inspection 1251 Muldoon Road, Suite 113 Anchorage, AK 99504 (907)269-4925 http://labor.alaska.gov
Clearance regarding Preservation of Prehistoric and Archaeological Resources	Determination of presence/absence of cultural resources on the building site.	Department of Natural Resources Office of History & Archaeology 550 W 7th Ave., Suite 1310 Anchorage, AK 99501 (907)269-8721 http://dnr.alaska.gov/parks/oha
Rights-of-Way Easement Water Rights Permit Sand and Gravel Extraction	Authorization required for rights-of- way easement and construction or improvements on easements established on State lands. Must obtain permit to use surface or ground water in Alaska. To obtain sand and gravel on State lands for use on the project.	Department Natural Resources Division of Mining, Land & Water 550 W 7th Ave., Suite 1360 Anchorage, AK 99501-3557 (907)269-8400 http://dnr.alaska.gov/mlw
Life/Fire Safety Plan Check for Construction/Occupancy of Building	Approval of building plans is required for fire protection and safety. This applies to commercial, industrial business, institutional or other public buildings containing four or more dwelling units. Construction, repair, remodel, addition or change of occupancy of any building/structure as listed above, or installation or change of fuel tanks must be approved by the State Fire Marshal's office prior to any work being started.	Department of Public Safety Division of Fire & Life Safety 5700 East Tudor Road Anchorage, AK 99507 (907)269-5491 or P.O. Box 111202 Juneau, AK 99811-1202 (907)465-4331 or 1979 Peger Road Fairbanks, AK 99709 (907)451-5200 http://dps.alaska.gov/fire/home
Handicapped Accessibility Driveway Permit	Review and approval of plans for buildings and facilities with respect to handicapped access. Permit required to construct and maintain a driveway or approach road on highway right-of-way.	Department of Transportation & Public Facilities Statewide D & E Services P.O. Box 112500 3132 Channel Dr. Juneau, AK 99811-2500 (907)465-2960 http://dot.state.ak.us
Discharge of Dredged or Fill Material into U.S. Waters Structures or work in/or Affecting Navigable Waters	Permit required for the discharge of any dredged or fill material in US waters, including wetlands. Permit cost is \$100 for commercial use or \$10 for non- commercial use. Permit required for any work or placement of structures in US waters.	Federal Agencies US Army Corps of Engineers US Army Engineer District, AK P.O. Box 6898 Elmendorf AFB, AK 99506-6898 (800)478-2712 http://www.usace.army.mil/
National Wildlife Refuge Land –Special Use Permit	Permit required for easements, roads, or utilities in Wildlife Refuge Lands.	US Fish & Wildlife Service Division of Realty 1011 East Tudor Road, MS 211 Anchorage, AK 99503 (907)786-3414 https://www.fws.gov/service/special use-permits-national-wildlife-refuges

Type of Permit, Approvals, etc.	Description	Regulatory Agency
Oil Storage Facilities – Spill Prevention Control Counter Measures Plans	Approval required for onshore and offshore oil storage facilities. Also contact the Alaska Dept. of Environmental Conservation, Compliance Assistance Office at (800) 510-2332	US Environmental Protection Agency Alaska Operations Office 222 West 7th Ave. #19 Anchorage, AK 99513-7588 (800)781-0983 (907)271-5083 http://epa.gov/region10
Structures Which May Interfere with Airplane Flight Paths	Any construction or alteration of any structure, roadway, overhead wires, and so on, which may interfere with airplane flight paths, must be reported to the Federal Aviation Administration.	US Dept. of Transportation Federal Aviation Administration Alaskan Region Airports Division 222 West 7th Avenue #14 Anchorage, AK 99513 (907)271-5438 http://www.faa.gov

#### SITE CONTROL

Before a grantee can begin a construction project, it is necessary to make sure legal right to build on or use the site is obtained. This legal right is called site control. This right must be formally given in writing; verbal permission is not enough.

Site control requirements depend upon the nature of the project. If the grantee is going to construct a building, it is necessary to obtain a lease or deed showing control of the land. If the grantee is leasing land to construct a building, the period of the lease should be at least for the useful life of the building (generally 20 years). If the grantee needs to build something across someone else's land, it is necessary to obtain an easement or right-of -way for the particular planned use. If the grantee is going to use the land temporarily, such as during construction, it is necessary to get a use permit or license.

It is important that the boundaries of the identified property with a legal description to ensure structures are built on the accurate land. It is recommended that the property be surveyed prior to obtaining title to the land by deed or before entering into a long-term lease.

In addition to obtaining control of the land, a grantee should ensure there is adequate access to the site. It may be necessary to obtain an easement in order to assure legal access to the property being used. Owning the property is useless if it is not accessible.

It is necessary to accurately describe the land in the lease, deed, or easement documents. This "legal description" is extremely important because it must accurately identify the land being utilized. A recorded survey plat is the preferred method of describing land. The legal description is used to identify the boundaries of the real property, including any restrictions, reservations, rights-of-way, and easements, and is written by one of these basic methods (1) the "metes and bounds" system; (2) the US Public Land Survey system; and (3) the "lot and block" survey system.

All site control determinations for DCRA Grants are made through our Division's Land Management and Mapping Section.

To find your local contact regarding public records on land deeds, plats, surveys etc. visit the District Recorder's website at: <u>http://dnr.alaska.gov/ssd/recoff/distlist.cfm</u>

The public can access documents through the statewide recording system database at any DNR Recording Office or on the Internet at: <u>http://dnr.alaska.gov/ssd/recoff/searchRO.cfm</u>

The address of the main District Recorder's office is:

State Department of Natural Resources, State Recorder's Office 550 West 7th Ave, Suite #108, Anchorage, AK 99501-3564 (907)269-8882

If the project is located within a federal town site, the BLM Alaska State Office must be contacted. They are responsible for issuing land deeds to Alaskan villages. The trustee manages town site lands until a deed is issued. Contact the office below to determine if a site is available:

US Department of the Interior Bureau of Land Management, Alaska State Office 222 W. 7th Avenue, #13 Anchorage, AK 99513-7599 (907)271-5960

The State Municipal Lands Trustee may need to be contacted if the land to be used is in an unincorporated ANCSA village. The Municipal Lands Trustee holds title in trust for community use and expansion.

Additional information about site control may be obtained online from the division's publication "What is Site Control?" This publication can be found at: <u>https://www.commerce.alaska.gov/web/portals/4/pub/WhatisSiteControl.pdf</u>

Site Control documentation (deed, lease, or easement) must be provided to the Grants Administrator prior to work beginning on a grant project.

#### **Site Control Options**

Below are some examples of documents that may be used to satisfy site control requirements for various community facilities/projects. The terms and conditions contained in each document must be examined to determine adequacy for a specific project.

	Deed	Lease	Easement	Use Permit	License
Community Hall	$\checkmark$	✓			
Clinic	$\checkmark$	✓			
Fire Station	$\checkmark$	✓			
Bulk Fuel Storage	$\checkmark$	✓			
Dump	$\checkmark$	✓			
Shop/Storage Building	$\checkmark$	✓			
Cemetery	$\checkmark$	✓			
Dock	$\checkmark$	✓			
Campground	$\checkmark$	✓			
Generator Building	$\checkmark$	✓			
Multi-purpose building	$\checkmark$	✓			
Laundromat	$\checkmark$	✓		✓	
Village Relocation	$\checkmark$	✓	✓	✓	
Agriculture Project	$\checkmark$	✓			
Sewage Lagoon	$\checkmark$	✓			
Communication Site	$\checkmark$	✓			
Road (25')			✓	✓	
Trail (25')			✓	✓	
Boardwalk			✓	✓	$\checkmark$
Powerline			✓	$\checkmark$	$\checkmark$
Water/Sewer Line			✓	$\checkmark$	$\checkmark$
Pipeline			$\checkmark$	$\checkmark$	$\checkmark$

#### FIRE MARSHAL

All construction, repair, remodel, addition or change of occupancy of any building/structure or installation or change of fuel tanks must be approved by the State Fire Marshal's Office before ANY work is started. The State Fire Marshal reviews and approves all construction on public buildings and fuel tanks to make sure that they are not fire hazards.

Plans and specifications regarding the location of the building or structure on the property, area, height, number of stories, occupancy, type of construction, interior finish, exit facilities, electrical systems, mechanical systems, fuel storage tanks and their appurtenances, automatic fire-extinguishing systems, and/or fire alarm systems must be submitted by the owner or owner's representative to the State Fire Marshal for examination and approval.

This review does not address structural considerations or accessibility requirements. Mechanical and electrical review is limited to that which is necessary to confirm compliance with fire and life safety requirements.

A copy of the plan review approval certificate must be posted as required in <u>13 AAC 55.100</u>(b). It is prohibited to occupy a building for which plans have not been examined and approved. The following information and guidance are offered regarding the plan review and permitting process:

- 1) Submit a completed plan review application form accompanied by construction documents to the appropriate State Fire Marshal's Office.
- 2) The construction plans are reviewed after receipt of the plan review fee. All fees are calculated by the Fire Marshal's Office.
- 3) During spring/summer preconstruction, plans should be submitted at least one month prior to the anticipated construction start date.

Fire Marshal Regional Offices are listed here:

Fairbanks Office 1979 Peger Road Fairbanks, AK 99709 (907)451-5200 Anchorage Office 5700 East Tudor Road Anchorage, AK 99507 (907)269-5491 **Juneau Office** P.O. Box 111202 Juneau, AK 99811 (907)465-4331

#### PART VI - GRANT FILE MANAGEMENT

Keeping organized project management files is a vital component of grant administration. It is important for each Grant Agreement to have its own file with the title and grant number clearly labeled. Grantees may also want to include on the label the date the grant lapses. It is important to keep files neat, organized, and up to date. At a minimum, all files must contain the Grant Agreement and financial/progress reports with back-up documentation. Other important documents must be easily obtainable, if not kept in the grant file. A recommendation for quality grant management is to have files, which include all the following sections, as applicable:

- A. Grant Agreement section
- B. Documents section
- C. Correspondence section
- D. Contract section
- E. Financial/Progress Reporting section

Listed below are samples items that should be kept in each grant file. The items listed are by no means meant to be exclusive and are provided as a guide only:

- A. Grant Agreement Section
  - Grant Agreement
  - Amendments
  - Closeout letter/Amendment
- B. Documents Section
  - Copy of Authorized Signers Form submitted to DCRA
  - Total Project Snapshot (TPS)
  - Copy of Insurance
  - Copy of Electronic Payment Form
- C. Correspondence Section
  - All correspondence between you and your Grants Administrator
  - Correspondence between any contractors and you
  - Telephone contact sheet which documents all phone calls received/placed related to the grant project
- D. Contract Section, if applicable
  - Solicitation documents
    - a) Notice to Bid
    - b) Bids and Quotes
    - c) Notice to Proceed
    - d) Debarment and Suspension verification
    - e) Notification of Contract Awards (AS 36.05.035)
    - f) AS 36 and Alaska Hire Preference and/or Determination from Dept. of Labor
    - g) Executed Contracts
- E. Financial/Progress Reporting Section
  - Copies of Financial/Progress reports sent to DCRA
    - a) Back-up documentation to support the requests for reimbursements.
    - b) Invoices, Payment Request forms, copies of checks
    - c) Travel related forms and receipts
    - d) Copies of deposit slips or proof of electronic payment

## PART VII - TECHNICAL ASSISTANCE, ON-SITE VISITS, AND MONITORING

#### Technical Assistance, On-Site Visits, and Monitoring

Grants Administrator are available to provide technical assistance via telephone or email as requested. Grantees may receive an on-site visit from their Grants Administrator sometime during the course of the grant. This monitoring visit will ensure the grantee is complying with grant stipulations. This review will consist of reviewing the grantee's grant files for back-up documentation, contracts, correspondence, etc., related to the specific grant. The Grants Administrator will also want to see any projects completed or in progress that have used the grant funds.

#### PART VIII - GRANT CLOSEOUT

#### CLOSEOUT

Once the intended purpose of the grant project is complete and all grant requirements have been met, it is time to close out the Grant Agreement. After a project is complete, return any unexpended funds to the state.

Grants are usually closed out by mutual agreement after the project has been completed in compliance with the Grant Agreement and all of the funds are expended, accounted for, and reimbursed or returned. After the grantee has submitted the final Financial/Progress report, the Grants Administrator will provide notification of official closeout. Retain your grant files for a minimum of six years from the closeout effective date.

#### LAPSING GRANTS AND EXTENSIONS

Grants administrators will contact grantees with existing grants that are scheduled to lapse on June 30 of the current year regarding the status of their grant(s). Grantees may request a one-year extension of the grant term. The request must be in writing and explain why an extension is necessary for each project.

To warrant a grant extension, a grantee must:

- be current on financial/progress reports;
- demonstrate substantial and ongoing progress on their project;
- submit a documented plan for continued progress and/or project completion; and
- have a balance that exceeds \$1,000.00.

#### REAPPROPRIATION

Reappropriation is a legislative action that re-purposes existing appropriations. Requests for reappropriation must be submitted in writing to the legislators that represent your community. The request may then be forwarded to the full legislature for consideration during the regular session. If passed, the governor must give final approval. If approved, the existing appropriation will be closed, and a new Grant Agreement will be executed with a full five-year term.

#### LANGUAGE AMENDMENT

A legislative language amendment is an amendment to an existing project title. This may correct an existing title already written into law or may expand on an existing title for a related purpose. Language amendments also require official approval by the legislature and the governor. The request must be submitted in writing to the legislators that represent your community.

#### PART IX – DOCUMENTS SECTION

Documents on the following pages are for your reference and are subject to change. The most updated versions can be found on our website at: <u>https://www.commerce.alaska.gov/web/dcra/GrantsSection/DLGrants.aspx</u>. You may also contact your Grants Administrator for copies.

#### FINANCIAL/PROGRESS REPORT INSTRUCTIONS AND SAMPLE

The two-part form includes a financial section and a progress report section. The financial section is to document grant expenditures and any outstanding advances for the reporting period. The progress report section is for activity that supports expenditures during the period, as well as reasons for no activity and any problems or accomplishments to the project. In the sample provided below, areas in blue are required fields.

Grantee: City of XY2	2		Grant Numbe	er: 16-DC-000	
Project Title: Constr	uct Multi-Purpose Facility				
Report No: 1	Reporting Period:	Quarterly	From: 7/1/20XX	Tc 7/	: 31/20XX
Cost Category	Authorized Budget	Grant Expenditures This Period	Total Grant Expenditu	ires to Date	Balance of Grant Funds
Project Funds	\$145,000.00	\$1,000.00		\$1,000	\$144,000.0
Administration	\$5,000.00	\$100.00		\$100.00	\$4,900.0
Total This Report	\$150,000.00	\$1,100.00		\$1,100.00	\$148,900.0
Curre	ent Advance Balance (if any)	\$0.00			
Total Gra	int Expenditures This Period	\$1,100	$\langle \rangle$	Total Grant Award	\$150,000.0
LESS Advance Re	covered This Report (if any)		LES Grant Ex	penditures to Date	\$1,100.0
NET REI	MBURSEMENT TO GRANTEE	1	LESS Unrecovere	d Advance Balance	\$0.0
Advance	e Balance Remaining (if any)	SO.	TOTAL Gran	t Funds Remaining	\$148,900.0
No problems to re		7			
true and correct, an	n: I certify that the above in d that expenditures will be ccordance with, applicable nd conditions.	made for the	l General Accounting Encumbrance #:	DCCED STAFF USE	
		11	Payment Amount:		
		8/12/2015 Date	GA Approval:		Date
Signature of Author	ized Signer				
Signature of Author John Smith, City Adr Name and Title	_		DCCED Signature		Date

Revised 07/2017

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STATE				Mail comple ADMINISTRA (110204 / JU or FAX to: (9	TION / DI	V OF FINANCE 99811-0204
ELECTRONIC F	NDORS DOING			uestions? Cal	Indicat	es required field
A voided check or other b Fai	anking documentation ilure to provide docume					ng information.
State of Alaska/EFT Help D	heak will contact the windor processing this form. Fail		ion and ask ques		e vendor's i	dentity prior to
STATE OF ALASKA VENDO	R NUMBER	TAXPAYER ID - 5	SN/EIN 📍			unigned to the legal r and uned for tax
LEGAL NAME * (Nome that Ta	er ID above is assigned to on	d is used for tax reporti	ig)			
BUSINESS NAME (D8A - Daing	j Business As Name. ∦ d∭er	ent from legal nome sh	ип аване)			
IS MAILING ADDRESS NEW? • O YES / O NO	MAILING ADDRESS *		СІТҮ	$\wedge$	STATE	ZIP CODE + 4
CONTACT NAME	DAYTIME PHONE *	CONTACT EMAIL	ADDRESS	MA NDDR	to 5 for cop	ies of remit advice
ARE YOU O ADDING NEW ACCOU FINANCIAL INSTITUTION N ACCOUNT NAME (Business / ABA/ROUTING TRANSIT I IS THIS ACCOUNT PRIMAR	INT INFORMATION *	COUNT COUNT Savin VIBER UN VIBER	A/ROUTING T	INT INFORMA purposes you mu ation if you are n RANSIT NUM	TION (for 6 st provide ye equesting a 6 FULL AC	sur prior account
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#### SIGNATORY AUTHORITY FORM SAMPLE

lease clearly print, submit ORIGINAL form, an nade to the information below.	submit an updated form annu			
hade to the information below.		ally or whe	never changes	are
Grantee Name:	Date:			
Regular Election Held (if applicable):	Telephoe Nu	umber:		
Grantee Contact Name:	r Num	2		
Address:	E-mail	1/		
		·		
City, State, Zip Code:	Fede Tax II	)#:		
Indicate reporting frequency:  Monthly Reporting	Qu) erly Revirting			
Jse this section to designate individuals othe	the Administrator to	sign the fo	llowing docum	ents
Grant Agreements and Amenda	Einancial/Orograss Ray	ports and /	duanca Roqua	
Grant Agreements and Amender Printed Name:	Financial/Progress Re Printed Name:	ports and A	lovance neque	sts:
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This signatory authority is conveyed by			, the Chief	
······································	(Nome)			
Administrator of	, this	day of	, 20	
(Grantee Nam				
	Signature			

#### **REQUEST FOR ADVANCE PAYMENT FORM SAMPLE**

Department of Commerce, Commun Division of Community a		
Grantee:	Grant Number:	
Project Title:	Grant Program:	
Total Amount of Grant:	Current Balance:	
Amount Requested (*see below):	Date:	
*According to Attachment B of the Grant Agreement, the Depart projected 30-day cash need, or 20% of the grant award, which Grantee must submit this completed form.		
Check boxes to confirm the advance is justified and the co		ce will be approved
recovered by the Department (below) have been read and The Grantee confirms that the advance is necessary on a cost-reimbursable basis.		dminister the grant
to secure the purchases throphost rules All reporting is current and rules The grantee has recovered any of standing Attach the following documentation WRITTEN REQUEST explaining the reconstruction PRIOR TO RECEIPT repayment for goods and service	ed amount i e Depar ient an in the Diartmer will recover t diament, and negotiated and ie judg, ent of the Department, ie means. advances. ed funds, <i>AND</i> es, attach estimate, quote, or pu st, a purchase shipment date, and endor that includes an itemized	d future advance he advance. d approved in by the the grantee is unable rchase agreement for d a final price, <b>OR</b>
<b>Grantee Certification</b> : I certify that the above information is true and correct, and that expenditures will be made for the purpose of, and in accordance with, applicable grant agreement terms and conditions.	DCCED STAF	
Signature of Authorized Signer Date	GA Approval:	Date
Name and Title	DCCED Signature	Date

#### W-9 FORM (APPLICABLE FOR NEW GRANTEES AND CHANGE OF ADDRESS) SAMPLE

State of Alaska		RI	ETURN COMPLETED FORM TO:		
Department of Administra		Department of Administration			
Substitute Form V	¥/_9		vision of Finance D. Box 110204		
	N-)		neau, AK 99811-0204		
Questions? Email DOA.DOF.Vendor.	HelpDesk@alaska.g	ov Or	FAX to: (907) 465-2169 DO NOT send to IRS		
Taxpayer Identificatio	on Number (	TIN) Verifi			
he Internal Revenue Service requires the State of Alaska to issue 1099 forms w	hen payments to individu	als, partnerships or limi	ted liability companies for rents, services, prizes,		
and awards meet or exceed \$600.00 for the year. An IRS Form 1099 is not re P <i>rint or Type</i>			andise or made to some types of corporations. or reverse for complete instructions		
Legal Name (as shown on your income tax return)	r icase		aska Vendor Number (if known)		
Business Name, if different from above		Entity Des	ignation (check only one type)		
(use if doing business as (DBA) or enter business name of Sole Proprietorship)			O Individual / Sole Proprietor		
			1		
Primary Address (for 1099 form)			Corporation Corportion		
PO Box or Number and Street, City, State, Zip + 4			forps tion		
	Λ	O Lin	nability Company – Individual		
	~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~		Liability Company – Partnership		
	()		Liability Company – Corporation		
			ment Entity		
Remit Address (where payment should be mailed, if differer	nt from Add	ress) Craniz	Trust ation Exempt from Tax - Nonprofit		
PO Box or Number and Street, City, State, Zip + 4	$\langle \rangle \rangle$		Section 501 (a)(b)(c)(d))		
N N	$\sim$	Exemption	n (See Instructions)		
$\sim$			Exempt payee code (if any)		
SI			Exemption from FATCA Reporting		
	$\sim$		Code (if any)		
Social Security Number (SSD	Employer	dentification N	umber (EIN)		
f Change of Ownership or Lmaty De gnation	Date of Ch	ange:			
Previous Owner / Business Na	Previous Ta	xpayer Identific	cation Number (TIN)		
Certification					
The Internal Revenue Service does not require your consent to any	provision of this docu	ment other than th	e certifications required to avoid backup		
vithholding.					
Under penalties of perjury, I certify that: 1. The number shown on this form is my correct taxp:	over identification nue	nher AND			
<ol> <li>I am not subject to backup withholding because (a</li> </ol>			z, or (b) I have not been notified by the		
Internal Revenue Service (IRS) that I am subject to	backup withholding a	s a result of a failure			
the IRS has notified me that I am no longer subject	-	ng, AND			
<ol> <li>I am a U.S. person (including a U.S. resident alien)</li> <li>The FATCA code(s) entered on this form (if any) ir</li> </ol>		from FATCA repo	rting is correct		
Printed Name	Printed Title	nom mi chrepo	Telephone Number		
Signature	Date		Email Address		
			Revised 09/29/2015		
		Print Form	Reset Form		

#### **APPENDIX – REFERENCE MATERIALS**

#### •IMPORTANT WEBSITE LINKS •RECOMMENDED PURCHASING GUIDELINES

#### IMPORTANT WEBSITE LINKS

#### http://www.commerce.alaska.gov/

This site offers information on programs and services available through our department.

#### https://www.commerce.alaska.gov/web/dcra/Home.aspx

This site offers information on programs and services available through our division.

#### http://www.commerce.alaska.gov/dcra/eGrantsOnline/

The above link is eGrants Online. This database provides grant information on several different grant programs administered by DCRA. A tutorial is provided to assist you with generating the most effective report to meet your needs. The database includes information such as community name, grant number, grant recipient, project name, grant status, grant type, Grants Administrator, award amount, disbursed amount, remaining amount, and house district.

#### http://doa.alaska.gov/dof/forms/resource/sub\_form\_w9.pdf

This is the link to the State of Alaska, Substitute W-9 form. The Internal Revenue Service requires the State of Alaska to issue 1099 forms when payments to individuals, partnerships or limited liability companies for rents, services, prizes, and awards meet or exceed \$600.00 for the year. If your organization is new to receiving payments from the State of Alaska or if there have been changes to your address or ownership, you will need to submit a Substitute W-9 to the State of Alaska, Department of Administration, Division of Finance.

#### https://www.commerce.alaska.gov/web/cbpl/Corporations.aspx

This website allows entities to check their compliance status with the Division of Corporations, Business and Professional Licensing.

#### https://www.akleg.gov/basis/Home/BillsandLaws

Legislative BASIS website. This site allows the public to search, track and receive updates on bills, committee and floor schedules, legislative minutes, or journals.

## **Recommended Purchasing Guidelines**

The following are recommendations on the procurement methods that may be applicable depending on the dollar amount of the purchase, the nature of the purchase, and the circumstances surrounding your purchase. If your organization or municipality currently has a procurement policy, you must follow that policy. If not, we strongly recommend you adopt one, but in the meantime, you must follow the State's procurement policy.

Regardless of which method you follow, you must keep documentation showing you followed your policy. In many cases, purchases may need to be approved be several individuals. Larger purchases and contracts may need to be approved by the municipal council or board of directors.

Purchase Price	Procurement Type	<b>Recommended Procedures</b>	Documentation	Sample Purchase Types
\$10,000 or less	Micro	Make a direct purchase. Select the lowest price or best deal considering your needs.	Record of purchase	Expendable supplies like office supplies
\$10,001 to \$50,000	Small	Obtain at least three price quotes or proposals, either written or verbal. Select the lowest price or best deal considering your needs.	Written quotes, printouts from the internet, records of phone calls	Small equipment, large supply orders, construction materials, services
\$50,001 to \$100,000	Small	Obtain at least three price quotes or proposals in writing. Select the lowest price or best deal considering your needs. Send notice of award to all responsive vendors.	Written quotes, record of contact with vendors, written notice of award	Small construction projects, services, equipment, large supply orders, construction materials
\$100,000 and above	Competitive Sealed Bid	Create an invitation to bid which includes specifications, construction documents, and other criteria. State a time, place, and date for the bid opening. Publicly advertise the invitation to bid in local and statewide newspapers for at least 21 days. Contract should be awarded to the lowest responsive and responsible bidder.	Bid documents, proof of public notice, bids received, notice of award, reasons for bid disqualification	Construction projects, large equipment purchases
\$100,000 and above	Qualifications- Based Selection	This method should only be used when it is not practical to select based solely on price. Create a Request for Proposals (RFP), which includes all criteria to be used in evaluating proposals. Publicly advertise the RFP in local and statewide newspapers for at least 21 days. Proposals will be evaluated by a team of individuals based on stated criteria and price.	RFP, proof of public notice, proposals received, scores based on criteria, notice of award	Architectural designs, feasibility study, project management services
Any price	Sole Source or Non- Competitive	This method should only be used when it is not possible to use any other method, for example, when only one vendor is able to provide the desired good or service. Enter into a contract or make a direct purchase with no public advertisement.	Justification for sole source, cost analysis	Project management services, specialty goods

## **Procurement: Frequently Asked Questions**

#### Why does my organization need its own procurement policy when we can just use the State's?

The State's procurement policy does not take into consideration the specific needs and circumstances of your community or organization. You may want to lower the small procurement threshold, ensuring that purchases under \$100,000 go through a more rigorous process. You may want to have the council or board of directors approve all purchases above the small procurement threshold. Or you may want to give preference to local businesses. You create your own policy based on what's right for your organization and you have the authority to change it.

#### When should I use a qualifications-based selection method?

This method is only used when selecting on price alone would not produce the best outcome. For example, if you are selecting a contractor to perform a feasibility study or create a design for a new community building, you will want to select the contractor that will give you the best product considering your budget. You will be considering the contractor's past experience, its reputation, its understanding of rural Alaska, or other essential components to your project in addition to price. If you selected the contractor only based on price, you may not end up with a quality product.

#### When should I use a sole source or non-competitive selection method?

This method is only used when it is not possible to get the desired outcome by any other means. It should be your last resort. You might use this method if you are purchasing a product that is only offered by one company, for example, a specific battery a particular piece of equipment that is only available from one manufacturer. Likewise, you may use this method when hiring a construction manager who was intimately involved in the development of the project. If you use this method, you must keep a detailed justification for why you could not use any other method, and you must conduct a cost-analysis to ensure that the vendor or contractor is charging a reasonable price for the goods or services.

#### What does "responsive and responsible bidder" mean?

Your bid advertisement outlines in detail all the elements and specifications of your project. A "responsive bidder" addresses each element, how it will be executed, and the associated price. If the bidder does not include a required element in its bid, the bidder is "unresponsive" and the bid should be disqualified. A "responsible bidder" has a good reputation and is qualified to do business in the State of Alaska. You must check the state's debarment and suspension list online at http://labor.alaska.gov/lss/debarments.htm to make sure your contractor is not debarred from bidding on state-funded projects.

#### Can I have a preference for Alaskan businesses when evaluating sealed bids?

Yes. In fact, the State's procurement policy requires an Alaskan bidder preference of 5% of the bid price. You can include a local preference in your own procurement policy, or you may include a local preference in your evaluation criteria in an RFP.

#### How can I avoid a conflict of interest?

A conflict of interest could result if someone involved in the procurement process has a personal or monetary gain from the selection of a particular vendor or contractor. For example, a conflict of interest would result if you were on the selection committee and your sister-in-law's construction company submits a bid. The person with the personal or monetary gain (in this case, you) would have to step down from the selection committee. Likewise, no one involved with procurement can accept favors, money, or gifts of any kind from potential or hired vendors or contractors. This applies to any real or apparent conflict of interest. In other words, even if you know you would not give your sister-in-law's company any special consideration, you still cannot be part of the process because you could be perceived as having a personal interest.